

Message Text

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61

ORIGIN IO-14

INFO OCT-01 ARA-16 EUR-25 NEA-10 ISO-00 USIE-00 SSO-00

INRE-00 AF-10 EA-11 RSC-01 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-10 PA-04 PRS-01 SPC-03 SS-20

ACDA-19 OMB-01 TRSE-00 ABF-01 OIC-04 /174 R

DRAFTED BY IO/UN/BAPS:KHBAILEY:AL

APPROVED BY IO:DPOPPER

IO/SEC:RVHENNES

IO:RDMOREY

IO/UNP:LSTULL

ARA/LA/USOAS:GMONSMA

EUR:JARMITAGE

NEA/RA:RCHASE

S/S - SGAMMON

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O R 212246Z NOV 73

FM SECSTATE WASHDC

TO AMEMBASSY BELGRADE IMMEDIATE

AMEMBASSY BUCHAREST IMMEDIATE

AMEMBASSY GEORGETOWN IMMEDIATE

AMEMBASSY NEW DELHI IMMEDIATE

AMEMBASSY PANAMA IMMEDIATE

AMEMBASSY SANAA IMMEDIATE

INFO ALL DIPLOMATIC POSTS

XMT AMEMBASSY BELGRADE

USMISSION EC BRUSSELS

AMEMBASSY BUCHAREST

AMEMBASSY GEORGETOWN

USMISSION IAEA VIENNA

AMEMBASSY NEW DELHI

USMISSION NATO

USMISSION OECD PARIS

AMEMBASSY PANAMA

AMEMBASSY SANAA

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E.O. 11652: N/A

TAGS: AORG, AFIN, UN

SUBJECT: UN FINANCING: UNEF

1. WE ARE ENGAGED IN AN EFFORT WHICH HAS A HIGH PRIORITY AND URGENCY TO SECURE PASSAGE OF A RESOLUTION IN THE FIFTH COMMITTEE (BUDGETARY AND ADMINISTRATIVE) OF THE UNGA THAT WOULD ESTABLISH APPORTIONMENT OF EXPENSES OF UNEF AMONG THE UN MEMBERSHIP AT AN ACCEPTABLE LEVEL OF COLLECTIVE RESPONSIBILITY. ALTHOUGH WE WOULD HAVE PREFERRED THAT UNEF BE FINANCED UNDER THE REGULAR 1974-76 UN SCALE OF ASSESSMENTS, WE ARE SUPPORTING AS A COMPROMISE THE DRAFT RESOLUTION INTRODUCED BY THE BRAZILIAN DELEGATE, COSPONSORED BY 35 MEMBERS. THIS RESOLUTION IS A DELICATE COMPROMISE AMONG CONFLICTING CONSIDERATIONS WHICH ASSUMES THE PRINCIPLE OF COLLECTIVE RESPONSIBILITY (SOME LEVEL OF CONTRIBUTION IS REQUIRED FROM EVERY MEMBER) BUT WITH SOME MEMBERS CONTRIBUTING PROPORTIONATELY MORE THAN THE REGULAR SCALE AND OTHERS PAYING PROPORTIONATELY LESS. THE PROPOSAL PLACES THE MAJOR BURDEN ON THE PERMANENT MEMBERS OF THE SECURITY COUNCIL.

2. THE FOLLOWING 35 MEMBERS HAVE COSPONSORED THE BRAZILIAN PROPOSAL: ARGENTINA, AUSTRALIA, AUSTRIA, BRAZIL, BURUNDI, CANADA, CHAD, CHILE, COLOMBIA, CYPRUS, ECUADOR, ETHIOPIA, GUINEA, GREECE, GUATEMALA, GUYANA, INDONESIA, IRAN, IVORY COAST, KENYA, LIBERIA, NICARAGUA, NIGERIA, NORWAY, PANAMA, PERU, RWANDA, SRI LANKA, TANZANIA, TOGO, TURKEY, URUGUAY, VENEZUELA AND YUGOSLAVIA. SUDAN WAS ONE OF THE ORIGINAL COSPONSORS, BUT LATER ASKED TO BE REMOVED FROM THE LIST.

3. AN AMENDMENT TO THE 35 POWER DRAFT RESOLUTION HAS BEEN INTRODUCED, COSPONSORED BY CUBA AND YEMEN ARAB REPUBLIC (SANAA) WHICH WOULD EXEMPT FROM CONTRIBUTION MEMBERS QUOTE WHOSE ECONOMY SUFFERS BECAUSE OF THE MILITARY AGGRESSION AND OCCUPATION OF THEIR TERRITORIES. UNQUOTE. THE EFFECT WOULD BE TO EXEMPT EGYPT, SYRIA

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AND JORDAN FROM ANY ASSESSMENTS, AND IMPLICITLY IDENTIFY ISRAEL AS THE AGGRESSOR. WERE A FINANCIAL RESOLUTION TO PASS THE GENERAL ASSEMBLY WHICH PURPORTED TO DRAW A DISTINCTION BETWEEN THE AGGRESSOR AND VICTIM OF AGGRESSION NOT MADE BY THE SECURITY COUNCIL IN ITS RESOLUTIONS, THIS WOULD IN OUR JUDGMENT SERIOUSLY JEOPARDIZE A USG CONTRIBUTION IN SUPPORT OF UNEF. A FINANCING RESOLUTION THAT SOUGHT TO ESTABLISH DISTINC-

TIONS NOT MADE BY THE SECURITY COUNCIL IN EXERCISING ITS POWERS UNDER ARTICLE 39 AND THAT CONTRAVENED THE PRINCIPLE OF COLLECTIVE RESPONSIBILITY OF ALL MEMBER STATES WOULD NOT ONLY PRESENT GREAT DIFFICULTIES TO U.S. BUT COULD STIMULATE SEARCH FOR ALTERNATIVE TO UN PEACEKEEPING ROLE IN MIDDLE EAST.

4. ACTION ADDRESSEES HAVE BEEN IDENTIFIED AS LEANING TOWARD SUPPORT OF CUBAN/YEMEN PROPOSAL (YUGOSLAVIA AND ROMANIA) OR TOWARD OPPOSITION TO IT (GUYANA AND PANAMA) OR UNDECIDED (INDIA). WE REQUEST MISSIONS TO CONVEY OUR VIEWS SOONEST AT HIGH POLITICAL LEVEL AND URGE SUPPORT FOR DEFEAT OR WITHDRAWAL OF CUBAN/YEMEN AMENDMENT. WE ESTIMATE VOTE MAY TAKE PLACE NOVEMBER 23 BUT COULD OCCUR AS SOON AS NOVEMBER 22.

5. SANAA: CONCUR WITH RAISING ISSUE AT PRIMIN LEVEL. KISSINGER

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 21 NOV 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: collinp0
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973STATE229999
Document Source: CORE
Document Unique ID: 00
Drafter: KHBAILEY:AL
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: n/a
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19731119/aaaaanmg.tel
Line Count: 132
Locator: TEXT ON-LINE
Office: ORIGIN IO
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: collinp0
Review Comment: n/a
Review Content Flags:
Review Date: 29 AUG 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <29-Aug-2001 by martinml>; APPROVED <07 MAR 2002 by collinp0>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: UN FINANCING: UNEF
TAGS: AORG, AFIN, UN
To: BELGRADE MULTIPLE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005